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OLC 77-3933 12 September 1977

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MEMORANDUM FOR THE RECORD

SUBJECT: 12 September 1977 Meeting with Bill Miller, Staff Director, Senate Select Committee on Intelligence

- 1. I met with Bill Miller and discussed several points.
- (a) (C) Miller gave me details on the scheduled trips of Senator Daniel K. Inouye (D., Hawaii) and Senator John H. Chafee (R., R.I.). Senator Inouye is traveling as Chairman of the Subcommittee on Foreign Operations, Senate Committee on Appropriations to Syria, Egypt, Israel, and Jordan. Miller will accompany the Chairman on the trip which is now scheduled for 1-19 December 1977. Miller pointed out that Senator Charles McC. Mathias (R., Md.), of the Senate Select Committee on Intelligence, is also on that Subcommittee and it is possible that he will also travel with the Chairman. Senator Chafee was planning to depart for Europe on 8 October but now this will have to be delayed because of the extended Senate session. Senator Chafee will stay several days in London, where he knows a lot of people, also, he will probably visit Paris, Bonn, Berlin, Rome, Madrid, and perhaps Lisbon.

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(c) (C) We discussed the planned itinerary for the next Committee briefing, now scheduled for 21 September. Miller wants a substantive intelligence presentation on Panama, China, South Africian nuclear developments, Ethiopia, Southeast Asia, and Korea. He also expects Admiral Turner to discuss the reorganization, DDO personnel cuts, Soviet SIGINT activities in the United Kingdom (this is stimulated by a 17 July London Sunday Times article), the fire in the U.S. Embassy in Moscow, and another Moscow-related matter which Miller did not identify but which he said Admiral Turner25X1 had discussed with the Chairman at their 9 September meeting.

Assistant	Legislative	Counsel

Distribution:

1 - OLC Subject

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OLC:DFM:jms (16 September 1977)

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Background for conversation with Bill Miller 12 Sep 77 re JPRS.

DFM

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2 Sept 1977

DFM:

There are a couple of matters pending with Bill Miller which I would like you to follow through on for me, please:

- 1) You might be interested in reading my Memo for the Record on our session with Inouye on DDO position cuts. You will see in there my thoughts that we should send to Inouye the statistics on our substantive intelligence support to the Congress. If you think the attached fits the bill, would you please do the honors. Told Bill Miller of this and he said we could treat this as a request from him for such statistics.
- 2) I left with Bill the attached letter from the American Translators Association, asking him to ponder the point. We are not pushing, but aside from the fact that we have made a more comprehensive statement in connection with journalists, logic would seem to suggest that they merit treatment as clergymen. Maybe the best thing is for the translators to put pressure on the oversight committees. Anyway, FBIS has to answer the letter and we would appreciate Bill's views. Attached is the background correspondence, plus a write-up on JPRS and our correspondence with Tinsley, which I thought could be used with Bill to prod him to respond and provide him further insight.

3) The Boland Committee has indicated that they see no problem
if NPIC provides the type of support to the Capitol Page School that was
provided to Ballou High School. Sometime ago I told Bill Miller we would
like to have the Committee's views on this assistance but I have not gotten
any answer. The Page School is pushing of NPIC as they want to
firm up their schedule. Please see what you can do in closing the loop
with Bill and let know the outcome.

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Thanks!

LLM

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Remarks:

Here's the background information you asked for, looking toward further discussion with Bill Miller on policy toward relations with newsmen-whether the spirit of that policy would be violated if newsmen were permitted to contract with JPRS.

If you need any more information, we'll be happy to oblige.

HR. 7.1

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Remarks:

Here's the record of the Tinsley correspondence on JPRS.

A reply to Tinsley's letter of 12 August is pending. We've advised all concerned that we're slipping it for a week or so until we can get a reading on Bill Miller's reaction.

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129, Croton-on-Hudson, N.Y. 10520

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american translators association

Y MALIA, Staff Administrator

12 August 1977

OLC #77- -

TINSLEY, JA.

Admiral Stansfield Turner Central Intelligency Agency Washington, D.C. 20505

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Dear Admiral Turner:

In response to your letter of 18 July 1977 I want to express RITE CHESTROUGH my appreciation on behalf of the Association for your understanding attitude with respect to the recently completed review of CIA policy as expressed in the form letter from the Chief of the Joint Publications Research Service to JPRS contractors under the date of 23 February 1977. We believe that your decision not to prohibit members of the clergy from providing unclassified translation services for the JPRS is a wise and just solution.

> With regard to the question of journalists serving as JPRS translators, there seems to be a certain element of misunderstanding. In your letter of 18 July 1977 you quote the final report of the Church Committee (Report 94-755, 94th Congress, Second Session):

> > "46. The Committee supports the recently adopted CIP prohibitions against any paid or contractual relationship between the Agency and U.S. and foreign journalists accredited to U.S. media organizations. The CIA prohibitions should, however, be established by law." (Book I, p. 456).

"Consequently," you state, "I do not believe any change at this time is either warranted or desirable."

We agree, as stated in my letter of 25 May 1977, that "such a policy seems wise and justified when applied to any covert work of the CIA, perhaps even to the Agency-as-a whole."...-Our Association does not question the right or even the desirability of such a policy as applied to the CIA and its activities. We do, however, question the wisdom and the desirability of having the JPRS identified so closely with the CIA that all policies of the Agency must apply to the JPRS as well.

The fact that you have decided not to prohibit "overt relations with missionaries or members of the clergy on matters which are unrelated to their religious status, such as the

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providing of unclassified translation services" seems to indicate a realization on the part of the Agency that it is possible to consider policies
applicable to JPRS as distinct from CIA policies in general. We interpret
your statement to mean that "the providing of unclassified translation
services" can be regarded as separate and distinct from other types of
services to the CIA and therefore subject to a more lenient policy. If
our interpretation is correct, then we are somewhat puzzled by the denial
of this privilege of working for the JPRS to journalists, at least to
American citizens who happen to be both translators and journalists.

The report of the Church Committee makes no mention of the JPRS, at least not in the paragraph which you have quoted, and the ATA does not question this policy as applied to the Agency. We do question its application to the JPRS, however. Permit-me to reiterate a statement from my letter of 25 May 1977: "To the best of our knowledge, however, and according to public statements the JPRS is not involved with translation of classified materials, and its affiliation with the CIA is alleged to be administrative and financial only." In our opinion there is a clear distinction between the JPRS and the CTA, and policies that may be perfectly acceptable when applied to Agency matters are not necessarily applicable to the JPRS.

Frankly, we believe that the present arrangement whereby an agency with the ostensible function of providing translation services to all segments of the government is under the administration of the government's principal intelligence agency is an unfortunate mistake which should be corrected. Translation of intelligence materials should be, and is, provided by employees of the CIA, NSA, Naval Intelligence Command, and others. There appears to be no justification, in our opinion, for the continuance of this situation. We realize that this arrangement may not be something you can change by decree, but we do feel that it should receive your serious consideration and your recommendation for complete separation of the JPRS from the Agency.

Meanwhile, it is obviously within your competence to decide whether general policies of the CIA will or will not apply specifically to the JPRS. We therefore request that you reconsider the matter of journalists who may be translators for the JPRS only-no change in CIA policy as such is requested.

Despite our continued objections to exclusion of journalists from the ranks of JPRS translators, we do appreciate your consideration of our views and applaud your decision to reinstate clergymen as JPRS translators. With understanding and sympathy for your difficult and important work I remain

xc: Mr. C.J. Raczkowski Mrs. Tybell Litwin

Royal L. Tinsley, Jr.

President of ATA

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Nashington D.C 20505

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18 JUL 1977

Dr. Royal L. Tinsley, President American Translators Association P.O. Box 129, Croton-on-Hudson New York, New York 10520

Dear Dr. Tinsley:

This is in further response to your letter of 25 May 1977 concerning CIA policy on relationships with members of the U.S. news media and clergy.

As I stated in my letter to you of 23 June 1977, we have been in the process of reviewing that policy. Our current policy is reflected in internal Agency regulations. Briefly, those regulations provide that CLA shall enter into no paid or contractual relationships with any full or part-time news correspondent accredited to any news service, newspaper, periodical, or radio or television station, nor any secret, paid or unpaid, contractual relationship with any American clergyman or missionary.

The review mentioned has not been completed and I have determined that our policy with respect to the clergy should be clarified. Specifically, it is not our intent to prohibit overt relationships with missionaries or members of the clergy on matters which are unrelated to their religious status, such as the providing of unclassified translation services. Consequently, our regulations will be revised to clarify this point.

Relationships with members of the U.S. news media present a more difficult problem. Because of the sensitivities raised by the Agency's past relationships with this group, a broad prohibition on future relationships was deemed appropriate to convince the public and Congress that CIA had no desire or intent to use the news media improperly or to attempt to influence or shape public opinion. The policy described above concerning members of the U.S. news media was reviewed by the Senate Select Committee to Study Governmental Operations with Respect to Intelligence Activities

(the Church Committee) and was approved in a recommendation in the Committee's Final Report (Report 94-755, 94th Congress, Second Session):

"46. The Committee supports the recently adopted CIA prohibitions against any paid or contractual relationship between the Agency and U.S. and foreign journalists accredited to U.S. media organizations. The CIA prohibitions should, however, be established in law."

(Book I, p. 456)

Consequently, I do not believe any change at this time is either warranted or desirable.

Those contractual relationships recently terminated by JPRS, of which you made mention, will be reviewed under our clarified policy outlined herein. I trust you will find this reply fully responsive to the issues you have raised. Once again, thank you for the constructive spirit in which you have raised your concerns.

Yours sincerely,

/s/ Stansfield Turner

STANSFIELD TURNER

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Washington, D. C. 20505

Dr. Royal L. Tinsley, President American Translators Association P.O. Box 129, Croton-on-Hudson New York, N.Y. 10250

Dear Dr. Tinsley:

Thank you for your thoughtful letter of 25 May concerning CIA policy on contracts with members of the US press and clergy.

You are entirely correct in your understanding that the Joint Publications Research Service (JPRS) is not involved in the translation of classified material and is in no way connected with covert work of the CIA. All JPRS contractors are aware that JPRS is a part of the Agency. All of them enter into contracts with JPRS independently and freely. At the same time, your letter reflects a perceptive sensitivity to questions of ethics in the relationships entered into by all CIA components. These are complicated questions, entailing both legal and moral considerations.

As you are aware, a thorough review of our policies on contractual relationships was in train at the time I received your letter. That review is continuing. I have every confidence that we are moving toward an early resolution, and I will of course apprise you of the outcome.

Meanwhile, let me assure you of my sincere intention that CIA's relationships with all Americans be proper and within the law. share JPRS' strong interest in its continued amicable relations with the American Translators Association, and I would like to add a word of appreciation for the constructive spirit in which your letter was written.

Yours sincerely,

/s/ Stansfield Turner

STANSFIELD TURNER

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